

Still, several surveys have indicated that most participants are satisfied with the Part D program and have saved money during its first six months.

Congress created the Part D gap when lawmakers created the drug insurance program in 2003. The measure was added to reduce the program's overall cost. Lawmakers reasoned that only a tiny portion of Part D participants would reach the gap and most would be without coverage only for a short period.

Many of the 22.7 million people in the program will avoid the coverage gap, according to a recent report by accounting and consulting firm PriceWaterhouseCoopers. They have private supplemental insurance, are enrolled in a higher-priced Part D plan that doesn't cap benefits, have incomes low enough to qualify for exemptions or simply won't purchase enough drugs to reach the cap before calculations start over on Jan. 1.

Those falling into the gap are largely middle-class seniors who aren't poor enough to qualify for MediCal—the federal health insurance for the poor known as Medicaid outside California—or they are wealthy enough to afford higher-priced Part D plans that have no coverage caps.

People who fall into the doughnut hole don't pay the full retail price for drugs, said Peter Ashkenaz, spokesman for the Centers for Medicare and Medicaid Services in Washington, D.C. They pay the discounted price paid by their Part D plan operator—about 20 percent below retail prices, he said. "I think people tend to forget that piece of it."

But halfway through the first year of the prescription drug program, the San Diego HICAP is fielding calls from frightened seniors whose benefits are about to run out, Duncan said.

"'Doughnut hole' is a lousy term. It's more like an abyss," she said. "It's a soft, funny way for saying you may not be able to pay your rent or eat this month because you're going to have to pay for all of your medicines."

One recent call was from a paraplegic who takes high doses of the pain-killer morphine that cost \$1,500 a month. Another caller takes \$10,000 worth of medicine each month to prevent his body from rejecting a transplanted lung.

Even beneficiaries facing less dire circumstances could have trouble dealing with the gap.

An overwhelming majority of Medicare recipients suffer from chronic diseases, such as hypertension and diabetes, said Kenneth Thorpe, chairman of the Health Policy and Management Department at Emory University in Atlanta.

More often than not, they also are being treated and medicated for multiple conditions, he said. "These are very expensive patients."

When their drug coverage runs out, even temporarily, they are likely to stop taking some or all of their medications, Thorpe said.

That's what Kaiser Permanente researcher John Hsu found when he studied about 200,000 Medicare beneficiaries in 2003 who participated in a more limited government prescription drug program that predated Part D. The results, published in the June 1 edition of *The New England Journal of Medicine*, found that people whose drug benefits were capped at \$1,000 a year had higher rates of emergency room visits, hospitalization and death than those with unlimited coverage.

Hsu attributed the increases to people ending drug treatments once the insurance cap was reached. The cost for additional medical care offset the lower drug cost savings created by the cap, he reported.

When Harrison's coverage ended in early June, the maker of one of his immune sup-

pression drugs put him on a program that delivered the medication for free. But he wasn't offered the same deal from the maker of the other medication, and his \$1,300 monthly income is too high for him to qualify for the doughnut hole exemption available through Medi-Cal. He's hoping his doctors will provide an answer—perhaps an alternative drug available at a discount or for free from a manufacturer—when he goes in for a check-up in a few weeks.

Wendel Ott, 74, of San Diego, doesn't expect to hit the cap until September, but already he's considering cutting back on his eight medications.

"It's going to cost me a tremendous amount of money for the last part of the year," said Ott, who takes medicines for high blood pressure, an enlarged prostate and chronic bronchitis. "Let's face it, I'm not wealthy."

While many people were aware they might face a gap in coverage when they signed up for a Part D plan, it's clear some haven't prepared for it, said Michael Negrete, vice president of clinical programs for the California Pharmacists Association.

"Most people haven't saved money to deal with the doughnut hole," he said.

Once in the gap, people create a new problem for themselves if they try to save money by purchasing cheaper drugs outside their Part D program, Negrete said.

"When they get drugs outside of Part D, that doesn't go to the credit they need to get out of the (gap)," he said. "If they are getting their medicines from Canada or from a discount drug service, they will never get out of the doughnut hole."

#### PERSONAL EXPLANATION

##### HON. MARK UDALL

OF COLORADO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, July 25, 2006*

Mr. UDALL of Colorado. Mr. Speaker, I was unavoidably detained in Colorado and not present for three recorded votes on Monday, July 24, 2006.

Had I been present, I would have voted as follows:

Rollcall 394, on the motion to suspend the rules and pass S. 1496, to direct the Secretary of the Interior to conduct a pilot program under which up to 15 States may issue electronic Federal migratory bird hunting stamps—I would have voted "yes."

Rollcall 395, on the motion to suspend the rules and pass S. 203, the Soda Ash Royalty Reduction Act—I would have voted "yes."

Rollcall 396, on the motion to suspend the rules and pass H.R. 5534, to establish a grant program whereby moneys collected from violations of the corporate average fuel economy program are used to expand infrastructure necessary to increase the availability of alternative fuels—I would have voted "yes."

#### TRIBUTE TO JOHN B. DEAN

##### HON. THADDEUS G. McCOTTER

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, July 25, 2006*

Mr. McCOTTER. Mr. Speaker, today I rise to honor and acknowledge John B. Dean, Chief of Police of the Waterford Police Depart-

ment, upon his retirement from a distinguished career in public service.

From a young age, Chief Dean dedicated his life to protecting the citizens of Michigan. At age 15, he enrolled as a cadet in the Waterford Police Department before enlisting in the United States Marine Corps. Following his military service, Chief Dean first joined the Detroit Police Department before returning to Waterford in 1975, where he continued his career in law enforcement. Over the next three decades, Chief Dean advanced through the ranks of the Waterford Police Department, eventually serving as a Patrol Officer, Undercover Officer, Patrol Sergeant, Detective Sergeant, Youth Liaison Officer, Patrol Lieutenant, and Detective Bureau Commander. In January of 2000, he was promoted to Chief of Police.

A Central Michigan University alumnus and graduate of the F.B.I. National Academy, Chief Dean also served on the Police and Fire Pension Board of Waterford Township, Board of Directors of the Boy Scouts of America, Board of Directors of the Oakland County Chiefs of Police, the State Police Advisory Board, and as Treasurer of the Michigan Association of Public Employee Retirement Systems. For his tireless service to the community, Chief Dean has been recognized with the Officer of the Year Award; the Medal for Bravery; the Meritorious Service Award; and was named Waterford Employee of the Year.

Mr. Speaker, for 31 years, Chief John B. Dean has unwaveringly upheld his oath to protect and defend the citizens of Michigan. As he enters the next phase of his life, he leaves behind a legacy of dedication, honor, and courage. Today, I ask my colleagues to join me in congratulating Chief Dean upon his retirement and recognizing his years of loyal service to our community and our country.

#### HONORING CORONER HUEY MACK, SR.

##### HON. JO BONNER

OF ALABAMA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, July 25, 2006*

Mr. BONNER. Mr. Speaker, today I rise to pay tribute to Huey Mack, Sr. for his accomplishments and dedication to Baldwin County, Alabama, where he served for many years as Baldwin County Coroner.

Huey Mack was born on December 20, 1937, in McCalla, Alabama, and is a native of Escambia County. He attended the University of Alabama and received a degree in mortuary science at the Gupton Jones Institute in Dallas, Texas. In 1982, he was appointed by Alabama Governor George Wallace to fill an unexpired term as Baldwin County Coroner. Huey Mack will retire in January 2007, from the position he has held for the past 28 years.

Among his many contributions, Huey Mack has played a crucial role in passing legislation that creates educational requirements for the office of coroner. He also served as Vice President of the Funeral Director Association, made significant contributions with his involvement with the Central Baldwin Chamber of Commerce, served as President of the Alabama Coroner's Association for 7 years, and is a member of the Rotary Club. Huey Mack and his wife, Jean, have two children, Linda and Huey, Jr. Huey Mack, Jr. was recently elected Sheriff of Baldwin County.

Mr. Speaker, I ask my colleagues to join with me in congratulating him on his many years of public service. I know his wife, his family and many friends join with me in praising his accomplishments and extending thanks for his service over the years to Baldwin County.

#### INTRODUCING THE MINORITY ENTREPRENEURSHIP AND INNOVATION PILOT PROGRAM OF 2006

#### HON. ELIJAH E. CUMMINGS

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

Tuesday, July 25, 2006

Mr. CUMMINGS. Mr. Speaker, I rise today to urge my colleagues to support the Minority Entrepreneurship & Innovation Pilot Program of 2006, a bill that I am introducing as a companion to S. 2586, sponsored by Senator John Kerry. This bill is designed to address our nation's growing economic disparities through the promotion of business development and entrepreneurship in minority communities.

Economic indicators show that today, the average income for African Americans is just 62 percent that of whites. More than 40 years after the last of the Jim Crow laws was repealed by the Civil Rights Act of 1964, the economic value of blacks is still nearly three-fifths that of whites—a statistic that clearly indicates that the vestiges of slavery are enduring.

This race-based "wealth gap" is simply unacceptable. And African Americans are not the only minority group suffering from this disparity. The average incomes of Native Americans and Latinos are similarly unbalanced, with those communities earning 65 and 74 percent of the income of whites respectively.

But the news is not all bad. The National Urban League, in its 2006 "State of Black America Report," indicated that there may be a silver lining to this cloud. The prevalence of black-owned businesses has been on the upswing, revealing a difference of 2.5 to 1 (White Businesses to African-American Businesses), as compared with 3 to 1 a few years ago.

As many of my colleagues know, minority-owned businesses provide real opportunity for individuals, families and communities. By supporting their growth, we can begin to reverse the increasing "wealth gap" for good, leading to greater economic independence for minorities. This result will multiply itself and in the process lay the foundation for closing other socio-economic gaps—gaps that have created an environment for persistent economic failure in many of these communities.

That is why I am introducing the Minority Entrepreneurship and Innovation Pilot Program of 2006. This legislation would establish a \$24 million, two-year pilot program to promote small business development in colleges and universities that serve African American, Native American and Latino communities.

Through \$1 million grants, the institutions would provide students in highly-skilled fields such as engineering, manufacturing and science with the tools they need to start their own businesses. The bill would also allow institutions to establish Small Business Development Centers to provide counseling, capacity building and niche market development services.

A great legacy of the American Dream has been the opportunity for ordinary citizens to improve their livelihoods by starting their own business. The Minority Entrepreneurship and Innovation Pilot Program of 2006 would give minority communities a chance to share in this attainable dream.

I want to thank the original cosponsors who have joined with me in introducing this important bill, Representatives BENNIE THOMPSON, GRACE NAPOLITANO, SANFORD BISHOP, ALBERT WYNN, DEBBIE WASSERMAN SCHULTZ, BOBBY SCOTT, MAJOR OWENS, BENJAMIN CARDIN, AL GREEN, GREGORY MEEKS, BOBBY RUSH, JUANITA MILLENDER-MCDONALD, RAUL GRIJALVA, JOHN CONYERS, G.K. BUTTERFIELD, ALLEN BOYD, MIKE ROSS, DANNY DAVIS, STEPHANIE TUBBS JONES, LINDA SÁNCHEZ, ELEANOR HOLMES NORTON, CAROLYN KILPATRICK, JOE BACA, DAVID SCOTT, ALBERT WYNN, CHRIS VAN HOLLEN, HILDA SOLIS, DONALD PAYNE, BARBARA LEE, C.A. DUTCH RUPPERSBERGER, SAM FARR and JAMES CLYBURN.

I ask the rest of my colleagues to please join us in helping to reverse the "wealth gap" by supporting this legislation.

#### IN SUPPORT OF A MUTUALLY ACCEPTABLE SOLUTION TO THE FUTURE POLITICAL STATUS OF KOSOVO

#### HON. DAN BURTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, July 25, 2006

Mr. BURTON of Indiana. Mr. Speaker, for the first time in many years, two high-ranking delegations—one representing Serbia, the other the Serbian province of Kosovo—met in Vienna, Austria to discuss the future political status of Kosovo, which has been administered by the United Nations since 1999. The Vienna meeting was the first time that the Serbian President and Prime Minister met with their political counterparts from Kosovo.

Both sides presented and explained their position on Kosovo's future political status. The Serbian delegation presented a practical plan for the highest possible autonomy for Kosovo inside Serbia's borders, while Kosovo's leaders presented their plan for independence.

Although the parties reached no agreement, the Vienna meeting was very positive, and I believe it should be commended. It allowed both sides to present their platforms in a constructive and diplomatic manner, and provided the international community with strong assurances that events in the Balkans can be solved in a peaceful and civilized way.

Serbia proved once again that is ready to seek a final solution for Kosovo based on the tenets of territorial integrity, international law and regional stability. Serbia's position highlighted the necessity to broker a final agreement that will keep democracy and reform in Serbia intact.

An imposed solution for Kosovo would be a dangerous precedent and may serve as the fatal blow for the economic and political processes in Serbia. There is a slim but very real possibility that radical elements in Serbian politics would seize power in Belgrade if Kosovo is granted independence from the UN, without ironclad-guarantees for Kosovo's Serb popu-

lation and the firm commitment to protect Serbian historical, cultural and religious sites in Kosovo.

Serbia is a new country with new leadership. It is a country led by reformers, like President Boris Tadic, who helped topple Slobodan Milosevic from power and had the fortitude to transfer him to the Hague Tribunal to answer for his crimes against humanity.

This new Serbia is a thriving, free market democracy, based on transparency, the rule of law and the protection of human rights. Serbia is a member of international organizations, and it is on the path toward membership in the European Union and North Atlantic Treaty Organization.

The Serbia of today is working with the United States to spread democracy and freedom and now the United States has the unique opportunity to stand with its democratic allies in Serbia, and to work to advance a mutually acceptable solution to the future political status of Kosovo; one which won't leave Serbia and its fragile democracy in tatters.

The mishandling of Kosovo's final political status might reverse these advances in Serbia and endanger a region just recovering from dictatorship, ethnic strife, isolation and war.

#### RECOGNIZING THE 10TH ANNIVERSARY OF WELFARE REFORM

#### HON. RAHM EMANUEL

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Tuesday, July 25, 2006

Mr. EMANUEL. Mr. Speaker, I rise today in recognition of the 10th anniversary of President Clinton's historic welfare reform initiative. The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 fundamentally transformed our nation's welfare system and provided a clear direction for the future of this important program.

I am proud to have played an active role in the passage of this legislation during my time in the White House. If it were not for President Clinton's vision, welfare reform would never have gained the bipartisan support that was required. President Clinton vowed to end welfare as we know it and he succeeded in forming a system that both rewarded and required work.

In Illinois alone, 217,000 families worked their way off of TANF and into the workforce. President Clinton realized that the best job training was an actual job.

We also realized that jobs came along with new challenges for welfare recipients. Therefore we assisted recipients in finding child care and instituted transitional medical assistance for families leaving the welfare rolls.

The greatest accomplishment of welfare reform was connecting a generation of children with a culture of work. Many children who would have grown up in a household with non-working parents, have internalized the value of work and learned how to build a better future for themselves and their families.

Thanks to welfare reform, more than 3 million children rose above the poverty line between 1996 and 2000. Earnings of the poorest people in our country rose significantly.

However, some of the progress we made has been reversed. Between 2001 and 2005, 5 million Americans fell below the poverty line, including 1.5 million children.